



MICHIGAN
M A N U A L

2003 — 2004



**Published Biennially
Pursuant to § 24.24 of the
Michigan Compiled Laws**

**Compiled and Published by
THE LEGISLATIVE SERVICE BUREAU**

**Under the Direction of
THE LEGISLATIVE COUNCIL**

Copyright © 2004 by Legislative Council, State of Michigan
All Rights Reserved.
Printed in the United States of America

Michigan Manual (ISBN 1-878210-06-8, ISSN 0091-1933). Published biennially by the Legislative Service Bureau, 124 W. Allegan, Lansing, MI 48913, under the direction of the Michigan Legislative Council, pursuant to §24.24 of the Michigan Compiled Laws. Direct all mail concerning purchase of copies to the Business Office, Attn: Michigan Manual, Legislative Service Bureau, P.O. Box 30036, Lansing, Michigan 48909.

Elliott Smith, Director, Legislative Service Bureau; **Roger W. Peters**, Director, Legal Editing and Law Publications Division; **Marge Martin**, Legal Counsel; **Jean M. Spence**, Editorial Assistant; **Renae Moore**, Secretary.

Photo credits: *Brook trout*, David Kenyon, Department of Natural Resources; *robin*, Jeffrey Foltice; *chlorastrorite*, Steven E. Wilson, Department of Environmental Quality; *apple blossom*, *state flag*, Travel Michigan; *white pine*, *Petoskey stone*, Michigan State Archives; *dwarf lake iris*, University of Michigan Matthaei Botanical Gardens; *mastodon*, University of Michigan Exhibit Museum.

MICHIGAN LEGISLATIVE COUNCIL
2003-2004

Senator Ken Sikkema, *Chair*

Speaker Rick Johnson, *Alternate Chair*

Senator Jason Allen

Senator Robert L. Emerson

Senator Beverly S. Hammerstrom

Senator Bruce Patterson

Senator Mark Schauer

Representative Dianne Byrum

Representative Edward Gaffney

Representative John Moolenaar

Representative Randy Richardville

Representative Mary Waters

Senator Cameron Brown, *Alternate Member*

Senator Alan Sanborn, *Alternate Member*

Senator Gilda Z. Jacobs, *Alternate Member*

Representative David Robertson, *Alternate Member*

Representative Fulton Sheen, *Alternate Member*

Representative Jack Minore, *Alternate Member*

John G. Strand, *Legislative Council Administrator*

PREFACE

The *Michigan Manual* is published biennially by the Legislative Service Bureau, under the direction of the Legislative Council, pursuant to Act 44 of 1899, as amended, being §24.1 et seq. of the *Michigan Compiled Laws*. As the state's official manual, it includes fundamental reference information about Michigan — its history, constitutional development, government organization, and institutions. The contents of the book, which are specified in section 25 of the authorizing legislation, are divided into the following ten chapters: Michigan History; Michigan's Constitutions; The Legislative Branch; The Executive Branch; The Judicial Branch; Michigan's Congressional Delegation; Institutions of Higher Education; Local Government; Elections; and General Information/Statistics. The whole body of information presented in these chapters is made available by a detailed Table of Contents, General Index, and Index to Names.

Several chapters in the Manual have been extensively revised for the 2003-2004 edition. For example, the Legislative Branch chapter has been updated to include biographical information on the many new members of the Legislature, as well as new Senate and House district maps based on the legislative redistricting that followed the 2000 federal decennial census. The Michigan Constitution has been revised to reflect amendments to the state constitution adopted in 2002, i.e., those governing the operation of the State Officers Compensation Commission (SOCC) as well as those concerning investments by funds and increased spending for parks. The Elections chapter includes new voting data — the official canvass of votes for the primary election held August 6, 2002, the general election held November 5, 2002, and special elections conducted during 2002 and 2003. A calendar of important 2004 primary and general election deadlines and dates is also included in this chapter.

Due to budget cutbacks adopted in 2003, it has been necessary to omit from this edition certain sections that have traditionally appeared in the Manual. These include the Brief History of Michigan in Chapter I, a list of state associations in Chapter X, the text of the redistricting plans adopted in 2001 for the Senate and House of Representatives, and the outline of the state tax system. This material omitted from the print edition will, however, be included in the electronic edition of the Manual that is available on the Legislature's website, www.mileg.org.

Roger W. Peters, Director
Legal Editing and Law Publications
Legislative Service Bureau

September 2003

ACKNOWLEDGMENTS

The following staff members of the Legislative Service Bureau deserve recognition for contributions made to the 2003-2004 edition: *Leo Kennedy, Chris Carl, Michael Farley, Terry Bergstrom, and Bill Fuller*, who shared their expertise on a variety of topics involving the operation of the executive and legislative branches of state government; *Robert G. Karr*, GIS Operator, who prepared electronic versions of the new Senate, House, and Congressional district maps; *Julie Gales*, who updated scientific information; *Frances Lewis*, who did preliminary research for several chapters; *Rena Moore*, for compiling and verifying information on state universities, state agencies, local governments, state legislators, and the state's Congressional delegation; *Marge Martin*, who prepared the general index; and *Karen Bracker, Sandra Hearn, Deb Holliday, and Joyce Wagner*, for proofreading the page proofs against the manuscript.

In the Bureau's Legislative Printing Division, *Christopher Powers*, Director of Legislative Printing, coordinated all printing and binding operations; *Rosemary Thomas* managed typographical and proofreading operations; *Sandra Debnar* designed the Profile of Michigan section; *Suzanne Cox, Gregory Dingwell, and Patricia Romain* served as typesetters, *John Fejszes* and *Randy Miller* as compositors, and *Sue Kellogg* and *Sandra Debnar* as proofreaders; *Dan Reid* supervised printing and bindery functions; *Rick Shue, John Marshall, and Edward Pokojski* served as pressmen; and *Scott Allen, Kathy Shanks, Elias Estrada, and Brian Rennaker* served as bookbinders.

Special credit is also due the following individuals in the executive and judicial branches of state government who assisted in the compilation of information for the 2003-2004 edition: *Karen Towne* of the Governor's Appointments Division provided current data on gubernatorial appointments; *Carol Knudsen* of the State Court Administrative Office coordinated the assembly of new information for the Judicial Branch chapter; *Brad Wittman* of the Department of State made election statistics available in a useful format; and *Carol Easlick* of the Department of Education assisted with the compilation of educational statistics and related data.

John G. Strand
Legislative Council Administrator

Elliott Smith, Director
Legislative Service Bureau

HISTORICAL NOTE

Compiling information on government, public institutions, elections, and officials in the *Michigan Manual* is a tradition as old as Michigan itself, dating back to the Michigan Territory's organization as a state and the formation of the first constitution in 1835. First published in 1836 as a manual entitled *Legislative Manual of the Senate and House of Representatives of the State of Michigan*, the *Michigan Manual* has evolved, over the last 165 years, into one of the most important sources of information on this state and its historical, political, and cultural background.

Originally developed as an information handbook for members of the Michigan Legislature, the early manuals included such legislative data as the rules of the Senate and House of Representatives, joint rules, membership lists, and orders of business. The first manual to provide information not strictly related to the conduct of legislative business was published in 1839. That book included data on banking associations and bank returns, judicial circuits, miscellaneous incorporations, the state militia, and tolls on the Central Railroad. With each subsequent edition, the amount of nonlegislative information increased, reflecting the needs of the legislature and the new state government for readily available data.

Act 263 of 1879 first specified the contents of the *Michigan Manual*. It required that legislative material and other information which had previously been published only sporadically be included in the publication. Since that time, the basic contents of the manual have remained relatively unchanged.

Commonly called the "Red Book" (which has been the color of its cover since the 1836 publication), the manual has undergone several changes in both its title and publisher. From 1836 through 1883, the title retained, in one form or another, its reference as a manual for the use of the Michigan Legislature. Act 263 of 1879, the first legislation to mandate publication of the handbook, specifically authorized the Secretary of State to prepare and publish a biennial legislative manual. Recognition in its title of the manual's value and scope as a reference work came in 1885, with the title's change to *Official Directory and Legislative Manual of the State of Michigan*. The Law, Documents and Reports Act, Act 44 of 1899, made that title (which was retained through the 1957 edition) official. Act 161 of 1958 renamed the handbook the *Michigan Manual*.

Originally printed yearly from 1836 to 1851, the manual has been published on a biennial basis since the adoption of the Constitution of 1850. The Michigan Legislature, by authority or resolution, published the document from 1836 to 1879. Act 263 of 1879 transferred publication authority to the Secretary of State, where it remained from 1881 to 1967. The Department of Administration and its successor agency, the Department of Management and Budget, maintained responsibility for compiling and publishing the manual from 1969 to 1987. On June 22, 1988, the legislature enacted, and the governor approved, legislation (Act 185 of 1988) which returned responsibility for producing the *Michigan Manual* to the legislature.

— R.W.P.

TABLE OF CONTENTS

CHAPTER I	MICHIGAN HISTORY	
	Chronology of Michigan History	3
	Conventions of Assent	
	First Convention of Assent of the Territory of Michigan	20
	Second Convention of Assent of the Territory of Michigan	21
	Act Admitting Michigan to the Union	22
	Bibliography	23
CHAPTER II	MICHIGAN'S CONSTITUTIONS	
	Michigan's Constitutions	27
	Constitutional Conventions	
	Convention of 1835	29
	Convention of 1850	30
	Convention of 1867	31
	Constitutional Commission of 1873	32
	Convention of 1907-1908	33
	Convention of 1961-1962	35
	The Constitution of the State of Michigan of 1963	
	Table of Contents	39
	Constitution of 1963	46
	Proposed Amendments to the Constitution of 1963 —	
	Summary of Adoption or Rejection	93
	Bibliography	100
CHAPTER III	THE LEGISLATIVE BRANCH	
	Profile of the Michigan Legislature	103
	The Michigan Legislature	
	Members of the Legislature	105
	Legislative Officers, Rules, and Procedures	106
	Legislative Sessions	108
	How a Bill Becomes a Law	109
	The Committee System	111
	The 92nd Legislature	
	Senate Membership, 2003-2004	115
	Senate Committees	116
	Biographical Sketches of Senate Members	118
	House of Representatives Membership, 2003-2004	157
	House Committees	159
	Biographical Sketches of House Members	162
	Legislative and Congressional Representation by County, 2003-2004	273
	Legislative Officers and Agencies	
	Secretary of the Senate	279
	Senate Fiscal Agency	279
	Clerk of the House of Representatives	280
	House Fiscal Agency	281
	Senate/House Sergeants-at-Arms	281
	Office of the Auditor General	282
	The Legislative Council	283
	Legislative Council Administrator	284
	Legislative Council Agencies	
	Legislative Service Bureau	285
	Legislative Council Facilities Agency	285
	Legislative Corrections Ombudsman	285
	Joint Committee on Administrative Rules	285
	Michigan Commission on Uniform State Laws	286
	Michigan Law Revision Commission	286
	Michigan Consumers Council	287
	Other Agencies	
	Michigan Capitol Committee	287

CHAPTER III

THE LEGISLATIVE BRANCH *(Cont.)*

Former Legislatures and Legislative Officers

Territorial Legislatures, 1824-1835	288
Former State Legislatures, 1835-2002	291
State Senators, 1993-2002	295
State Representatives, 1993-2002	297
Presidents Pro Tempore of the State Senate, 1835-2003	302
Secretaries of the State Senate, 1835-2003	303
Speakers of the House of Representatives, 1835-2003	304
Speakers Pro Tempore of the House of Representatives, 1835-2003	306
Clerks of the House of Representatives, 1835-2003	307

Sources of Michigan Legislative History

Bibliography	313
---------------------	-----

CHAPTER IV

THE EXECUTIVE BRANCH

Profile of the Executive Branch	317
--	-----

The Executive Branch

Organization of the Executive Branch (Chart)	318
Executive Branch Reorganization	319
Gubernatorial Appointment Process	322
Development of the State Budget	325

Constitutional Executive Officers

Elected Officers	330
Appointed Officers	330
The Executive Office	331
Governor (Biographical Sketch)	332
Lieutenant Governor (Biographical Sketch)	333
Secretary of State (Biographical Sketch)	334
Attorney General (Biographical Sketch)	335
State Treasurer (Biographical Sketch)	336
Superintendent of Public Instruction (Biographical Sketch)	337
State Board of Education	338

Profiles of State Departments

Agriculture	340
Attorney General	352
Career Development	353
Civil Rights	358
Civil Service	360
Community Health	363
Consumer and Industry Services	372
Corrections	411
Education	440
Environmental Quality	446
Family Independence Agency	450
History, Arts and Libraries	454
Information Technology	460
Management and Budget	461
Military and Veterans Affairs	470
Natural Resources	479
State	485
State Police	487
Transportation	496
Treasury	499

Former Officials of Michigan

French-Canadian Governors, 1603-1760	510
British-Canadian Governors, 1760-1792	510
Governors of the Northwest Territory, 1787-1800	511
Governor of the Indiana Territory, 1800-1805	511
Governors of the Michigan Territory, 1805-1835	511
Governors of the State of Michigan, 1835-2003	512
Lieutenant Governors, 1835-2003	513
Secretaries of State, 1835-2003	514
Attorneys General, 1836-2003	514
State Treasurers, 1836-2003	515
Auditors General, 1836-2003	516
Superintendents of Public Instruction, 1836-2003	517
State Highway Commissioners, 1903-1965	517
State Board of Education, 1849-2003	518

Bibliography	520
---------------------	-----

CHAPTER V

THE JUDICIAL BRANCH

Profile of the Judicial Branch 523

The Judicial Branch

 Organization of the Judicial Branch (Chart) 524

The Supreme Court

 History, Jurisdiction, and Caseload 525

 Justices of the Supreme Court 528

 Supreme Court Commissioners 528

 State Court Administrative Office 528

 Biographical Sketches of Justices 529

 Justices of the Michigan Supreme Court, 1836-2003 535

The Court of Appeals

 History, Jurisdiction, and Caseload 537

 Judicial Districts 539

 Judges of the Court of Appeals 541

 Biographical Sketches of Judges 542

Michigan Trial Courts

Circuit Court

 History, Jurisdiction, and Caseload 557

 Court of Claims 557

 Judicial Circuits 558

 Judges of the Circuit Court 561

Probate Court

 History, Jurisdiction, and Caseload 563

 Probate Court and Probate Court Districts 564

 Judges of Probate Court 565

District Court

 History, Jurisdiction, and Caseload 566

 Judicial District 567

 Judges of District Court 570

Municipal Courts

 History, Jurisdiction, and Caseload 575

 Judges of Municipal Courts 575

Judicial Branch Agencies

 Appellate Defender Commission 577

 State Appellate Defender Office 577

 Michigan Appellate Assigned Counsel System 577

 Attorney Discipline Board 577

 Attorney Grievance Commission 579

 Judicial Tenure Commission 580

 State Board of Law Examiners 580

 State Court Administrative Office 580

CHAPTER VI

MICHIGAN’S CONGRESSIONAL DELEGATION

Introduction 585

Michigan’s Congressional Delegation —

The 108th U.S. Congress

 Biographical Sketches of U.S. Senators 588

 Biographical Sketches of U.S. Representatives 590

Former Members of the U.S. Congress From Michigan

 U.S. Senators, 1837-2003 605

 U.S. Representatives, 1837-2003 606

Dates of Congressional Elections, 1835-2002 624

Constitution of the United States 625

Bibliography 645

CHAPTER VII

MICHIGAN INSTITUTIONS OF HIGHER EDUCATION

Introduction

 Public Universities 649

 Community and Junior Colleges 649

 Independent Colleges and Universities 649

 Financial Aid Programs 650

CHAPTER VII

**MICHIGAN INSTITUTIONS
OF HIGHER EDUCATION (Cont.)**

University Profiles

Central Michigan University	652
Eastern Michigan University	654
Ferris State University	658
Grand Valley State University	660
Lake Superior State University	664
Michigan State University	666
Michigan Technological University	671
Northern Michigan University	674
Oakland University	677
Saginaw Valley State University	679
University of Michigan	681
Wayne State University	685
Western Michigan University	687

Public Universities

Tuition and Fees, 2002-2003	690
Trends in Fall Enrollment, 1991-2000	691

Community Colleges

Listing	692
Tuition Rates, 2002-2003	693
Trends in Fall Enrollment, 1993-2002	694

Independent Colleges and Universities

Listing	695
Tuition and Fees, 2002-2003	697
Trends in Fall Enrollment, 1991-2000	699

Former Members of University Governing Boards

Regents of the University of Michigan, 1837-2003	701
Trustees of Michigan State University, 1861-2003	704
Governors of Wayne State University, 1956-2003	706

Bibliography

.....	707
-------	-----

CHAPTER VIII

LOCAL GOVERNMENT

Michigan's System of Local Government

Introduction	711
The Michigan Approach	711
The Contemporary Reality	712
State-Local Relations	713

Michigan Counties (map)

.....	714
-------	-----

Elected County Officers

.....	715
-------	-----

Official Census Counts (2000)

Michigan Cities, Villages, and Townships or Remainders of Townships	736
Reservations and Trust Lands	750

Public School System in Michigan

Historical Data, 1836-2002	752
Number of School Districts	754
Revenue, All Funds	754
Intermediate School Districts	755

Bibliography

.....	757
-------	-----

CHAPTER IX

ELECTIONS

Nominating Candidates for State and Federal Offices

.....	761
-------	-----

**2004 Michigan Elections —
Important Dates and Deadlines**

.....	767
-------	-----

How An Issue Becomes a Ballot Proposal

.....	773
-------	-----

Laws Proposed by Initiative Petition, 1964-2003

.....	777
-------	-----

Referenda on Legislation, 1964-2003

.....	778
-------	-----

Official Canvass of Votes

<i>Primary Election, August 6, 2002</i>	
Governor	781
U.S. Senate	783
U.S. House of Representatives	785

CHAPTER IX

ELECTIONS (Cont.)

Official Canvass of Votes (Cont.)

Primary Election, August 6, 2002 (Cont.)

State Senate	789
State House of Representatives	796
Judges of the Court of Appeals	816
Judges of the Circuit Court	817
Judges of the District Court	819
Judges of the Probate Court	823
Ballot Proposals	824
Total Voters, by County	826

General Election, November 5, 2002

Governor	827
Secretary of State	830
Attorney General	832
U.S. Senate	834
U.S. House of Representatives	836
State Senate	840
State House of Representatives	847
State Board of Education	866
Board of Regents, University of Michigan	869
Board of Trustees, Michigan State University	872
Board of Governors, Wayne State University	875
Justices of the Supreme Court	878
Judges of the Court of Appeals	881
Judges of the Circuit Court	884
Judges of the District Court	893
Judges of the Probate Court	911
State Ballot Proposal 02-1	913
State Ballot Proposal 02-2	914
State Ballot Proposal 02-3	915
State Ballot Proposal 02-4	916
Total Voters, by County	917

Special Elections, 2001-2003

State Senator, 12th State Senate District	918
State Representative, 32nd State Representative District	919
State Representative, 9th State Representative District	920
State Representative, 65th State Representative District	921

Voter Registration and Election Turnout Statistics for Michigan General Elections

Presidential Elections, 1948-2002	922
Gubernatorial Elections, 1950-2002	922

Summary of Vote for Governor, 1835-2002

923

CHAPTER X

GENERAL INFORMATION / STATISTICS

Michigan's Population (2000)	929
---	-----

State Tax Commission's Report

Valuation of Taxable Property, 2002	932
Valuation of Taxable Property, 2003	940

News Media

Newspapers in Michigan	948
Radio Stations in Michigan	955
Television Stations in Michigan	986

Public Holidays in Michigan

991

INDEX

General Index	995
----------------------------	-----